Chapter 1

The Healthcare Delivery System

“In nothing do men more nearly approach the gods than in giving health to men.”

—Cicero

Overview

Health care (or healthcare) is the maintenance or restoration of the human body by the treatment and prevention of disease, injury, illness and other physical and mental impairments. Healthcare is delivered by trained and licensed professionals in medicine, nursing, dentistry, pharmacy, and other allied health providers. The quality and accessibility of healthcare varies across countries and is heavily influenced by the health policies in place. It is also dependent on demographics, social and economic conditions.

A health system (healthcare system or health care system) is organized to facilitate the delivery of care. The World Health Organization (WHO) defines health systems as follows:

A health system consists of all organizations, people and actions whose primary intent is to promote, restore or maintain health. This includes efforts to influence determinants of health as well as more direct health-improving activities. A health system is therefore more than the pyramid of publicly owned facilities that deliver personal health services. It includes, for example, a mother caring for a sick child at home; private providers; behavior change programs; vector-control campaigns; health insurance organizations; occupational health and safety legislation. It includes inter-sectoral action by health staff, for example, encouraging the ministry of education to promote female education, a well-known determinant of better health. (*Everybody’s Business: Strengthening Health Systems to Improve Health Outcomes. WHO’s Framework for Action, 2007*)
WHO goes on to say that:

A good health system delivers quality services to all people, when and where they need them. The exact configuration of services varies from country to country, but in all cases requires a robust financing mechanism; a well-trained and adequately paid workforce; reliable information on which to base decisions and policies; well-maintained facilities and logistics to deliver quality medicines and technologies. (“World Health Organization. Health Systems,” n.d.)

1.1 HEALTHCARE DELIVERY COMPONENTS

The delivery of healthcare to a patient population depends on the systematic provision of services. WHO suggests that “People-centered and integrated health services are critical for reaching universal health coverage. People-centered care is care that is focused and organized around the health needs and expectations of people and communities, rather than on diseases. Whereas patient-centered care is commonly understood as focusing on the individual seeking care (the patient), people-centered care encompasses these clinical encounters and also includes attention to the health of people in their communities and their crucial role in shaping health policy and health services. Integrated health services encompass the management and delivery of quality and safe health services so that people receive a continuum of health promotion, disease prevention, diagnosis, treatment, disease-management, rehabilitation and palliative care services, through the different levels and sites of care within the health system, and according to their needs throughout the life course.”

Table 1.1 summarizes the major types of levels and sites of care components and gives some examples of providers and the conditions they address. While there is no universal definition of each type, there is some consensus in usage (except where specifically noted). Improvement of the healthcare system will depend on the provider professionals performing as a team that can act and influence patients as they may transition from one care delivery mode to another.

While Table 1.1 shows delivery types as distinct, in practice there is often overlap and intersection. Primary care can be delivered in urgent care settings (e.g., walk-in clinics). Emergency rooms may often be the de facto provider of primary care. Similarly, quaternary care may be an extension of tertiary care.

The International Classification of Primary Care, Second Edition (ICPC-2), is a reference (accepted by WHO) that allows classification of
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<th>Type</th>
<th>Delivery Focus</th>
<th>Providers</th>
<th>Conditions/Needs</th>
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| Primary care     | • Day-to-day healthcare  
                  • Often the first point of consultation for patients  
                                                                                     | • Primary care physician, general practitioner, or family or internal medicine physician  
                                                                                     • Pediatrician  
                                                                                     • Dentist  
                                                                                     • Physician assistant  
                                                                                     • Nurse practitioner  
                                                                                     • Physiotherapist  
                                                                                     • Registered nurse  
                                                                                     • Clinical officer  
                                                                                     • Ayurvedic  | • Routine check-ups  
                                                                                     • Immunizations  
                                                                                     • Preventive care  
                                                                                     • Health education  
                                                                                     • Asthma  
                                                                                     • Chronic obstructive pulmonary disease  
                                                                                     • Diabetes  
                                                                                     • Arthritis  
                                                                                     • Thyroid dysfunction  
                                                                                     • Hypertension  
                                                                                     • Vaccinations  
                                                                                     • Oral health  
                                                                                     • Basic maternal and child care  |
| Urgent care      | • Treatment of acute and chronic illness and injury provided in a dedicated walk-in clinic  
                                                                                     • For injuries or illnesses requiring immediate or urgent care but not serious enough to warrant an ER visit  
                                                                                     • Typically do not offer surgical services  | • Family medicine physician  
                                                                                     • Emergency medicine physician  
                                                                                     • Physician assistant  
                                                                                     • Registered nurse  
                                                                                     • Nurse practitioner  | • Broken bones  
                                                                                     • Back pain  
                                                                                     • Heat exhaustion  
                                                                                     • Insect bites and stings  
                                                                                     • Burns  
                                                                                     • Sunburns  
                                                                                     • Ear infection  
                                                                                     • Physicals  |

(continued)


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<th>Type</th>
<th>Delivery Focus</th>
<th>Providers</th>
<th>Conditions/Needs</th>
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| Ambulatory or outpatient care | • Consultation, treatment, or intervention on an outpatient basis (medical office, outpatient surgery center, or ambulance)  
                              | • Typically does not require an overnight stay | • Internal medicine physician  
                              |                                                                                     | • Urinary tract infection  
                              |                                                                                     | • Colonoscopy  
                              |                                                                                     | • Carpal tunnel syndrome  
                              |                                                                                     | • Stabilize patient for transport |
| Secondary or acute care   | • Medical specialties typically needed for advanced or acute conditions including hospital emergency room visits  
                              | • Typically not the first contact with patients; usually referred by primary care physicians | • Emergency medicine physician  
                              |                                                                                     | • Emergency medical care  
                              |                                                                                     | • Acute coronary syndrome  
                              |                                                                                     | • Cardiomyopathy  
                              |                                                                                     | • Bladder stones  
                              |                                                                                     | • Prostate cancer  
                              |                                                                                     | • Women’s health |
| Tertiary care             | • Specialized highly technical healthcare usually for inpatients  
                              | • Usually patients are referred to this level of care from primary or secondary care personnel | • Surgeon (cardiac, orthopedic, brain, plastic, transplant, etc.)  
                              |                                                                                     | • Cancer management  
                              |                                                                                     | • Cardiac surgery  
                              |                                                                                     | • Orthopedic surgery  
                              |                                                                                     | • Neurosurgery  
                              |                                                                                     | • Plastic surgery  
                              |                                                                                     | • Transplant surgery  
                              |                                                                                     | • Premature birth  
                              |                                                                                     | • Palliative care  
                              |                                                                                     | • Severe burn treatment |
Table 1.1  Delivery of Healthcare Services (Continued)

<table>
<thead>
<tr>
<th>Type</th>
<th>Delivery Focus</th>
<th>Providers</th>
<th>Conditions/Needs</th>
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</table>
| Quaternary care         | • Advanced levels of medicine that are highly specialized and not widely accessed  
                          | • Experimental medicine                                                        | • Multi-drug-resistant tuberculosis  
                          | • Typically available only in a limited number of academic health centers      | • Liver cirrhosis                
                          |                                                                                  | • Psoriasis                      
                          |                                                                                  | • Lupus                         
                          |                                                                                  | • Myocarditis                    
                          |                                                                                  | • Gastric cancer                 
                          |                                                                                  | • Multiple myeloma               
                          |                                                                                  | • Ulcerative colitis             |                                                                              |
| Home and community care | • Professional care in residential and community settings                         | • Medical director (physician)     | • Post-acute care                         |
                          | • End-of-life care (hospice and palliative)                                     | • Registered nurse                | • Disease management teaching             |
                          |                                                                                  | • Licensed practical nurse        | • Long-term care                         |
                          |                                                                                  | • Certified nursing assistant     | • Skilled nursing facility/assisted living|
                          |                                                                                  | • Social worker                   | • Behavioral and/or substance use disorders|
                          |                                                                                  | • Dietitian or nutritionist       | • Rehabilitation using prosthesis, orthotics, or wheelchairs|
                          |                                                                                  | • Physical, occupational, and speech therapists |                                              |

the patient’s reason for encounter (RFE) with primary care or general care ICPC-2). The classification structure addresses the problems or symptoms/complaints, infection, injuries, diagnosis managed, and interventions. It also codes processes such as medical exams, laboratory tests, and how the encounter was initiated (e.g., by a provider or other person), referrals to physician/specialist, referrals to a clinic/hospital. A simplified two-page version is available that makes it conducive for use by a range of medical providers. A systematic review of the literature on ICPC showed
that it has been used with the greatest frequency in the Netherlands, Australia, United States, Norway, United Kingdom, and France (Mariana et al., 2009). As the tool becomes more widespread, it may also become a source of data on the reason for healthcare delivery consultation from the perspective of the patient.

1.2 MAJOR STAKEHOLDERS

There are many stakeholders in the healthcare system, including patients, caregivers, healthcare providers, insurers, and institutions, as well as employers and regulators. Major stakeholders are outlined in the Table 1.2 which is from the Agency for Healthcare Research & Quality (AHRQ).

As illustrated in Table 1.2, different stakeholders play different roles and have different needs and desires from the healthcare system. Often, these perspectives may be in conflict; e.g., some pharmaceutical companies may want to pursue a profit-maximizing strategy while some policy makers may want to increase access. Further, there are asymmetries in information between the parties, for example, in the provider-patient relationship. At the end of the day, however, developing approaches that can build partnership and collaboration as well as improving communication between the various stakeholders will be essential to fully realize value-based healthcare. This is clearly demonstrated in the Institute for Healthcare Improvement’s access-quality-cost triangle.

1.3 GLOBAL ISSUES IN HEALTH

Healthcare varies significantly by country. This includes how healthcare is financed, who is covered, what services are delivered, and the corresponding health outcomes from the system. We discuss each of these below.

Global Spending

As will be discussed in Chapter 4, healthcare is financed in many different ways, ranging from private insurance to universal coverage. Further, the amount of spending is quite different by country. Figure 1.1 provides data on some of the Organization for Economic Cooperation and Development (OECD) countries. In 2011, the United States spent $8,508 per capita (in U.S. dollars) while New Zealand spent $3,182 (in U.S. dollars, accounting for purchasing power parity). According to the World Bank
### Table 1.2 Stakeholder Groups

<table>
<thead>
<tr>
<th>Stakeholders</th>
<th>Stakeholders’ Perspective</th>
</tr>
</thead>
<tbody>
<tr>
<td>Consumers, patients, caregivers, and patient advocacy organizations</td>
<td>It is vital that research answer the questions of greatest importance to those experiencing the situation that the research addresses. Which aspects of an illness are of most concern? Which features of a treatment make the most difference? Which kinds of presentation of research results are easiest to understand and act upon?</td>
</tr>
<tr>
<td>Clinicians and their professional associations</td>
<td>Clinicians are at the heart of medical decision making. Where is lack of good data about diagnostic or treatment choices causing the most harm to patients? What information is needed to make better recommendations to patients? What evidence is required to support guidelines or practice pathways that would improve the quality of care?</td>
</tr>
<tr>
<td>Healthcare institutions, such as hospital systems and medical clinics, and their associations</td>
<td>Many healthcare decisions are structured by the choices of institutional healthcare providers, and institutional healthcare providers often have a broad view of what is causing problems. What information would support better decisions at an institutional level to improve health outcomes?</td>
</tr>
<tr>
<td>Purchasers and payers, such as employers and public and private insurers</td>
<td>Coverage by public or private purchasers of healthcare plays a large role in shaping individual decisions about diagnostic and treatment choices. Where does unclear or conflicting evidence cause difficulty in making the decision of what to pay for? Where is new technology or new uses of technology raising questions about what constitutes a standard of care? What research is or could be funded?</td>
</tr>
<tr>
<td>Healthcare industry and industry associations</td>
<td>The manufacturers of treatments and devices often have unique information about their products.</td>
</tr>
<tr>
<td>Healthcare policymakers at the federal, state, and local levels</td>
<td>Policymakers at all levels want to make healthcare decisions based on the best available evidence about what works well and what does not. Comparative effectiveness research/patient-centered outcomes research can help decision makers plan public health programs, design health insurance coverage, and initiate wellness or advocacy programs that provide people with the best possible information about different healthcare treatment options.</td>
</tr>
<tr>
<td>Healthcare researchers and research institutions</td>
<td>Researchers gather and analyze the evidence from multiple sources on currently available treatment options.</td>
</tr>
</tbody>
</table>

Figure 1.1  Comparison of Healthcare Spending for OECD Countries, 1980–2011  Source: Commonwealth Fund (2014)

Note: $US PPP - purchasing power party.
Global Issues in Health (2015), the country with the lowest healthcare expenditures in 2011 as a percentage of gross domestic product (GDP) was Timor-Lest (0.7%), while the highest was Tuvalu (18.5%), with the United States coming in second place (17.7%). Further, in Tuvalu 99.9% of the total was public spending. This value was 47.1% for the United States, and the global average was 59.6%.

Spending in and of itself is not the best measure of healthcare for a country. What is important is the value that is received as a result of the spending, that is, the resulting health outcomes.

**Global Outcomes**

There are several outcomes that are commonly used as a measure of health, including life expectancy at birth by gender, malnutrition prevalence, and infant mortality rate. Although healthcare spending per person in the United States was more than double that in New Zealand, New Zealand performed better on all three outcomes (infant mortality rate of 5% compared to 6%, life expectancy at birth for females of 83 versus 81, and malnutrition prevalence of 0% compared to 0.5%). Among the higher income countries, the United States performed poorly on most measures compared to its peers.

There is little agreement, however, on what the best outcome measures are, and thus it proves difficult to directly compare healthcare systems. For example, in the United States, many have argued that the ability to choose healthcare providers is highly valued. Further, the United States pays much higher prices for prescription drugs compared to other countries due to government laws that protect the special interests of the pharmaceutical industry. These kinds of issues are not necessarily a reflection of inefficiency in the healthcare system.

A report that compares OECD countries was released by the Commonwealth Fund (2014). In this comparison, five classes of outcomes were used: quality care, access to care, efficiency, equity, and healthy lives (details of the measures are found in the report). The results of the study are shown in Figure 1.2. The United Kingdom ranked first in eight of the measures, and had the lowest cost per capita in the group; it was rated overall as the best healthcare system. The United States ranked worst in the comparison in spite of the much higher rate of spending. The authors of the study argue that a key reason for the poor performance by the United States is the lack of universal health insurance. The lack of insurance coverage is a primary driver of lack of access and lack of equity. Another key reason stated
## COUNTRY RANKINGS

<table>
<thead>
<tr>
<th>Country</th>
<th>AUS</th>
<th>CAN</th>
<th>FRA</th>
<th>GER</th>
<th>NETH</th>
<th>NZ</th>
<th>NOR</th>
<th>SWE</th>
<th>SWIZ</th>
<th>UK</th>
<th>US</th>
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### OVERALL RANKING (2013)

<table>
<thead>
<tr>
<th>Category</th>
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<th>4</th>
<th>5</th>
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<th>8</th>
<th>9</th>
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<th>11</th>
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<tbody>
<tr>
<td>Quality Care</td>
<td>4</td>
<td>10</td>
<td>9</td>
<td>5</td>
<td>5</td>
<td>7</td>
<td>7</td>
<td>3</td>
<td>2</td>
<td>1</td>
<td>11</td>
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<tr>
<td>Effective Care</td>
<td>2</td>
<td>9</td>
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<td>Safe Care</td>
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<td>Coordinated Care</td>
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<td>Patient-Centered Care</td>
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<td>Access</td>
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<td>Cost-Related Problem</td>
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<td>Timeliness of Care</td>
<td>6</td>
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<td>Efficiency</td>
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<td>Equity</td>
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<td>Healthy Lives</td>
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### Health Expenditures/Capita, 2011*

- AUS: $3,800
- CAN: $4,522
- FRA: $4,118
- GER: $4,495
- NETH: $5,099
- NZ: $3,182
- NOR: $5,669
- SWE: $3,925
- SWIZ: $5,643
- UK: $3,405
- US: $8,508

Notes: * Includes ties. ** Expenditures shown in $US PPP (purchasing power parity); Australian $ data are from 2010.

**Figure 1.2 OECD County Health Rankings**  **Source:** Commonwealth Fund (2014)
is the United States is lagging behind other countries in the sophistication of the health information system, which makes coordinated care difficult to achieve. The United States also has high levels of chronic conditions including diabetes, obesity, and congestive heart failure and hence scores low in health lives.

*The Economist* (2014) performed a 166-country health outcome report. Figure 1.3 shows a plot of ranking based on health outcomes versus ranking on healthcare spending. The outcome measure was a function of life expectancy at age 60, adult mortality in 2012, disability-adjusted life years (a measure of years of life lost due to poor health), and health-adjusted life expectancy. They found that health outcomes (and hence ranking) were correlated with health spending. Further, they found several regional differences. For example, Asia, Europe, and North America make up the top tier; Latin America, the Middle East, and former Soviet countries make up the middle tier; and the lower tier was made up almost exclusively of African countries. Japan, Singapore, and South Korea

![Figure 1.3 Health Outcomes Rank versus Spending Rank by Country](image)

*Figure 1.3  Health Outcomes Rank versus Spending Rank by Country  
Source: The Economist (2014)*
performed well in outcomes per spending, and the United States was a poor-value healthcare system (33rd on outcomes index).

**Unique Challenges**

One of the more troubling aspects of global health is the growing gaps in health outcomes. For example, the WHO World Health Report (2013) states that 35% of African children were at higher risk of death in 2013 compared to 2003. African adults above 30 have a higher death rate than they had 30 years ago. HIV/AIDS is killing 5,000 persons daily in the 15- to 59-year-old age group (and 1,000 children daily below the age of 15) in sub-Saharan Africa. In fact, HIV/AIDS is responsible for 60% of all child deaths in Africa. Life expectancy increased globally by roughly four months per year from 1955 to 2002, but the gap between developed and developing countries also grew over this range. Further, in 2002, over 10 million children (5 years or younger) died; 98% of these deaths occurred in developing countries.

As a response, the Gates Foundation launched Grand Challenges in Global Health. The components are:

- *Develop improved childhood vaccines* that do not require refrigeration, needles, or multiple doses, in order to improve immunization rates in developing countries.
- *Develop new vaccines*, including vaccines to prevent malaria and HIV/AIDS.
- *Develop new ways of preventing insects from transmitting diseases* such as malaria and dengue fever.
- *Discover ways to prevent drug resistance* because many drugs are losing their effectiveness.
- *Discover methods to treat latent and chronic infections* such as hepatitis and AIDS.

What complicates the picture is that many of the health outcomes are due to social problems such as poverty, education, sanitation, housing, and government. Some have criticized the Grand Challenges as being too focused on science at the expense of these other issues, as well as being too narrowly focused on HIV, malaria, and tuberculosis. It also ignores the
delivery and resource allocation issues. In response, the Grand Challenges are updated regularly (e.g., a current focus on women and girls).

The Centers for Disease Control and Prevention (CDC, 2011) released a Healthy People 2020 Report that discusses approaches to improve global health outcomes. They emphasize the importance of global disease detection, response, prevention, and control strategies. They also stress the importance of quickly responding to infections disease threats (e.g., severe acute respiratory syndrome [SARS], Ebola) as well as real-time infectious disease surveillance. Specific chronic conditions called out in the report are diabetes and obesity, mental illness, substance abuse (including tobacco use), and injuries.

It is clear that global health presents many unique challenges. Much of it involves improving access to care and reducing the cost of care. However, it is also important for these changes to be considered in concert with the social issues of primary education, extreme poverty, effective governments, shelter, and clean water and sanitation.

1.4 DRIVERS FOR HEALTHCARE SYSTEMS

There are several important drivers needed to improve healthcare delivery. These include appropriate financing mechanisms, improving access to a primary source of care, and continued advances in technology. Although not an exhaustive list, in this section we discuss the most important of them.

Financial

High costs are one of the most frequently cited barriers for effective healthcare delivery. Several factors contribute to these costs including advances in technology, population aging, incentives, the price of prescription drugs, and the wealth of the country. The health industry is somewhat unique in that prices tend to increase with technological advances. In comparison, advances in manufacturing technology bring the costs of production down, which are then passed on to the consumer. In healthcare, technological advances can help to increase life expectancy (which bring a corresponding demand), but they can also simply be more expensive, with little or no additional efficacy. Proton therapy for prostate cancer is one such example. It costs over twice the amount of standard radiation therapy, although there has not been shown to be an increase in efficacy. In spite of this, there was
a 67% increase in the number of cases paid by Medicare between 2006 and 2009 (Jarosek et al., 2012).

Much of healthcare spending occurs at the end of life. In 2006 in the United States, for example, Medicare spent on average $38,975 per descendant compared to $5,993 per survivor. The Centers for Medicare & Medicaid Services (CMS) estimates that 27% to 30% of total Medicare spending goes to the 5% of beneficiaries who die each year. Elderly patients are also more likely to have serious chronic conditions. Part of the challenge is helping patients and their families to make the most appropriate choices of care. This includes better ways to explain risks and outcomes of medical procedures. In addition, there is currently little internalization of the costs by the patient or family in many cases. Both of these issues can lead to unnecessary, ineffective, or unwanted treatments.

Drug prices differ significantly by country and for some can be a significant burden. The United States pays the highest drug prices in the world, which have doubled in the past decade. In 2012, 11 of the 12 drugs approved by the Food and Drug Administration (FDA) had a cost of over $100,000 per year (Experts in Chronic Myeloid Leukemia, 2013). Some of the high price is due to the cost of bringing a new drug to market, which includes research and development and extensive clinical trials. However, much of the reason for high drug prices in the United States is simply due to government policy. According to Alpern, Stauffer, and Kesselheim (2014), many firms are taking advantage of laws that require insurers to include expensive drugs in their coverage. Further, they can buy the rights to inexpensive generics and block out competitors. One example is a drug for parasite infection (albendazole), which sold for $5.92 per day in 1996 when it was developed. Currently, the price is $119.58 per day.

Several other reasons may also contribute to high costs, including the overuse of specialty care, rising administrative costs, physician fees, and malpractice costs. Government policy, consumer demand, and market incentives all play a strong and interconnected role in defining costs. Developing a sustainable financing model that provides value-based medicine is of utmost importance; this may be unique for each country. We discuss different financing models in Chapter 4.

The Dartmouth Atlas for Healthcare has documented significant geographic differences in healthcare costs, with no significant differences in health outcomes. The conclusion is that there can be significant healthcare operational inefficiencies that lead to these high costs. Focusing on
identifying and removing these inefficiencies may also be of importance in reducing costs.

**Population Health and Wellness**

Historically, people have not incurred a significant component of the cost of their behaviors, including smoking, excessive drinking, or eating unhealthy foods. Many have argued that this has led to an increase in chronic conditions. Perhaps the most commonly mentioned condition is obesity. Roughly 10% of all medical spending in the United States is due to obesity (Finkelstein et al., 2009). It is estimated that by 2018, 43% of Americans will be obese and the resulting healthcare costs will quadruple.

Of course, obesity is not the only chronic condition from behavioral choices. There are over 6 million deaths annually attributable to smoking. The CDC estimates that in the United States, over $300 billion of annual medical costs (including productivity loss) is due to smoking. They also estimate that the cost of excessive drinking in the United States costs over $220 billion each year.

In order to encourage people to be more involved in their health, several types of wellness programs have been developed. The most common is when an employer or insurance provider gives rewards, typically financial, for weight loss, smoking cessation, or diabetes management. This can come in the form of subsidized gym memberships, time off during the day to work out, or cash. Alternatively, there can be a penalty for behavior. For example, if you are a smoker, then a “penalty” is assessed by the provider. For example, a smoker may need to pay a $300/year penalty each year to obtain coverage. The support of penalty is typically not only for the employee, but also for the employee’s family.

A study done by Berry, Mirabito, and Baun (2010) showed a return of $2.71 to the employer for each $1 invested in the program. RAND (2013) also found significant improvements among participants in smoking cessation and weight reduction/control, but not in cholesterol control. Further, the number of wellness programs is growing, and it is generally believed that properly constructed wellness programs in general have a positive impact. Over half of U.S. employers currently offer some type of wellness plan. Some of the stated keys to success stated by RAND are clear messaging, easy access to wellness activities, and making it a strategic priority.
Equity

WHO defines *equity* as

the absence of avoidable or remediable differences among groups of people, whether those groups are defined socially, economically, demographically, or geographically. *Health inequities* therefore involve more than inequality with respect to health determinants, access to the resources needed to improve and maintain health or health outcomes. They also entail a failure to avoid or overcome inequalities that infringe on fairness and human rights norms.

Similar to the case of health outcomes, there is no agreed-upon method for measuring equity in health. This is an extremely important issue. Limited resource allocation decisions are made based on these measures, and it is essential that they be given to the appropriate need.

One approach developed by Reidpath and Allotay (2009) used disability-adjusted life years (DALYs) as the key health outcome measure. Gross national product (GNP) was used as the measure of population wealth. Equity is defined as DALYs per capita weighted by the per capita GNP. The key conclusion is that it isn’t enough to look for health inequalities. Economic factors also need to be considered, since wealthier countries tend to have much better health infrastructure compared to their poor counterparts.

By any measure, there are large health inequities across the globe. For example, WHO estimates that life expectancy in Malawi is 47 years compared to 83 years in Japan. Further, Norway has 40 physicians per 10,000 persons, while Myanmar has 4 physicians per 10,000. Inequities tend to be larger in cities and are highly related to education, employment, and income. They also vary significantly by gender and race/ethnicity.

So why is equity in health so important? An excellent report by Margaret Whitehead (2000) summarizes this as well as any. She argues that:

- There is consistent evidence that disadvantaged groups have a poorer survival chance.
- Large gaps in mortality can also be seen between urban and rural populations and between different regions in the same country.
- There are great differences in the experience of illness. Disadvantaged groups not only suffer a heavier burden of illness than others but also experience the onset of chronic illness and disability at younger ages.
- Other dimensions of health and well-being show a similar pattern of blighted quality of life.
It is worth mentioning that although some inequalities in healthcare may be unavoidable (someone living in a warmer region is more likely to get malaria than someone living in a very cold region), the notion of equity implies that the differences that exist can be changed, and that there is a moral and ethical responsibility to do so.

**Quality—First, Do No Harm**

Although not a part of the Hippocratic Oath, a phrase taught to almost every medical student is “first, do no harm.” In other words, no matter what we do in healthcare delivery, our primary concern is that none of our actions should harm the patient. The term *harm*, however, is a controversial one. For example, extending a person’s life may be considered a harm if procedures are given that the patient didn’t want.

As an example of patient harms, let’s consider the condition of sepsis. Septic patients take up approximately 25% of intensive care unit (ICU) bed capacity, making up over a million hospitalizations annually in the United States. Early recognition, treatment, and management of sepsis can significantly improve outcomes. For example, survival rates decrease by 7.6% for each hour of delay in antimicrobial administration at the onset of septic shock. The efficient and effective transfer of sepsis patients into and out of the ICU is a key component of reducing patient harms. The slow transfer of patients into the ICU has been shown to lead to increased morbidity and mortality. Each hour of delay into the ICU increases ICU mortality by 8%, and patients with certain high-risk vital signs (e.g., critical cardiac arrest risk triage score [CART]) delayed by 18 to 24 hours were found to have a 52% mortality rate in the ICU, significantly higher than their nondelayed counterparts. Unexpected events during ICU transfers are common, occurring 67% of the time. These include equipment errors (39%), patient/staff management issues (61%), and serious adverse outcomes (31%), including major physiological derangement (15%) and death (2%). Communication lapses are also common during patient handoff and over shift changes due in large part to increased memory load at those transitions. These lapses include medication errors, omission of pending tests, and lack of responsibility handoff.

Quality programs have been developed in almost all hospitals with the goal of improving patient safety and reducing patient harms. The Institute of Medicine (IOM) defines quality this way: “Quality is the extent to which health services for individuals and populations increase the likelihood of desired health outcomes and are consistent with current professional
knowledge” (Institute of Medicine, 2008). Many other valid definitions of quality relate and build on this one.

The quality and accessibility of healthcare varies across countries and is heavily influenced by the health policies in place. It is also dependent on demographics, social, and economic conditions. Several factors have placed increased importance on quality programs. These include the increase in many parts of the world of hospital-acquired infections, the increase in country interconnectedness that leads to faster spread of infectious disease, and the increase in obesity and aging and the corresponding increase in hospital falls.

Technological advances such as tracking systems and information dashboards can provide information in rapid fashion to aid in a more timely response that helps to reduce harms. However, simple but well-defined processes where everyone knows their role can also be extremely helpful. Examples include the use of hand washing programs, increasing visibility of patients from nursing stations, and checklists. One of the most famous examples is the intensive care checklist protocol developed by Pronovost (2006). It was estimated that over 18 months, this simple intervention saved the state of Michigan 1,500 lives and $100 million.

Electronic Health Records

The electronic health record (EHR), also called the electronic medical record [EMR] is in its simplest form a digital version of the paper charts in the clinician’s office. However, EHRs now include a broad range of information that covers the total health of the patient in real time and securely. In the United States, the passage of the Health Information Technology for Economic and Clinical Health Act (HITECH Act) in 2009 helped to initiate the adoption of the EHR and supporting technology. Prior to 2009, only 20% of physicians were utilizing electronic patient records.

The IOM (2008) defined 12 key attributes of an EHR:

1. Provides active and inactive problem lists for each encounter that link to orders and results; meets documentation and coding standards.
2. Incorporates accepted measures to support health status and functional levels.
3. Ability to document clinical decision information; automates, tracks, and shares clinical decision process/rationale with other caregivers.
4. Provides longitudinal and timely linkages with other pertinent records.
5. Guarantees confidentiality, privacy, and audit trails.
6. Provides continuous authorized user access.
7. Supports simultaneous user views.
8. Access to local and remote information.
10. Supports direct entry by physicians.
12. Supports existing/evolving clinical specialty needs.

Software related to the EHR is the practice management system (PMS), which manages administrative and financial information. This includes patient insurance information, patient scheduling, and billing. In addition, there can be a patient portal (PP), which provides online services to the patient. This may include online scheduling, prescription refills, and clinical information on patient visits to the provider. In order to encourage EHR adoption, a Meaningful Use program was put in place that authorizes CMS to provide incentive payments to hospitals that implement or upgrade EHR and can demonstrate how it is used in a significant (or meaningful) way.

According to the Healthcare Information and Management Systems Society (HIMSS, 2010), England has been the biggest investor in EHR. Further, the Asia Pacific region is the largest growth region, but the major barrier to global adoption is cost.

There are several potential benefits from EHR adoption. These include reductions in human and medical errors, a more streamlined workflow for the clinician, better patient tracking over time, and easier information access. However, in addition to cost, there are other important challenges for adoption. First and foremost is interoperability, that is, the ability of information technology systems and software to communicate and exchange data. Key to addressing interoperability is the establishment of standards. Other important issues are security of the data and privacy concerns.

Successful implementation of EHR has the potential to transform healthcare delivery by increasing the connectivity between components that allows for coordinated care. It can also help improve patient participation in their healthcare through records access. It is clear that global adoption, however, will take significant time and effort.
Point of Care

In many countries, there is limited capacity for healthcare resources such as the emergency department (ED) and ICU. Overcrowding of these resources can lead to poor health outcomes for patients, increased length of stay, and increased costs. In many cases, the overcrowding may be due to overuse. EDs provide a full range of services, regardless of a patient’s ability to pay. There is interest, therefore, in moving the point of care for the patient to an appropriate source.

At one extreme is to make the patient the point of care through the use of devices, sensors, applications, and information technology. Consider the following hypothetical case: Luka and her parents were alerted that she had asthma through a balloon inflation game at school. Her air quality is monitored through a wearable patch in her shirt, and she is assisted in taking her medicine with reminders from her phone and reports to her physician. Dosing is personalized based on patch results and a sensor built into her respirator that measures lung capacity and compares results to his historical baselines. Although realization of this scenario would require significant advances, particularly on the information technology component, it would greatly reduce ED visits by Luka (note that asthma is one of the greater reasons for ED visits among children) and provide her with better outcomes through tailored and coordinated care.

Telehealth (or telemedicine) is another enabling technology for patient-centered point of care. It allows for diagnosis and management of conditions, and can effectively support patient education. Telehealth can use a variety of technologies, including video, remote monitoring, and smartphone. Telehealth has been shown to be effective in several different studies. For example, telehealth interventions were found to be effective for individuals’ self-care of heart failure (Radhakrishnan & Jacelon, 2012).

Medical tourism occurs when a patient seeks care in another country. This can occur when patients in less-developed countries seek services from a more developed country that they don’t have access to in their home country. More recently, however, tourism has occurred when patients in developed countries seek services at a lower price. An industry of health tourism has developed in order to serve as the intermediary. In some cases, geographic regions have developed around a particular industry.
For example, the border town of Los Algodones in Mexico has focused on dental tourism. In a population of 5,500, there are 350 dentists. Several supporting dental labs have also located there. The result is prices that are less than one-third of the corresponding American prices.

**Personalized Medicine**

Advances in technology have allowed for customization of care to the individual. This is known as *personalized medicine* (also known as *precision medicine*). The FDA has defined personalized medicine as providing “the right patient with the right drug at the right dose at the right time.” However, it can be more broadly defined as tailoring all stages of care (prevention, diagnosis, treatment, and follow-up) to the individual.

An illustration of personalized medicine is in the use of baseline comparisons. In traditional medicine, population statistics from clinical trials and other studies are used to establish baseline conditions (blood pressure, A1c levels, body mass index, low-density lipoprotein (LDL) cholesterol, etc.). If a patient has a test of his LDL cholesterol, for example, he may be categorized as having a low, medium, or high level. Patients with a high level may be prescribed a drug to help bring the level down since there has been an association found between LDL cholesterol and cardiovascular disease. Whether a patient is classified as “at risk” is based on population studies. However, these statistics are based on averages and are typically not stratified by specific characteristics of the patient. The prescription, therefore, may not actually help the patient. A recent paper in *Nature* (Schork, 2015) looked at the top 10 highest-grossing drugs in the United States, and found that they help only between 1 in 4 and 1 in 25 of the patients who take them. Crestor, for example, which is the most commonly prescribed drug for cholesterol, helps only 1 in 20 patients who take it.

Advances in information technology, including big and wide data, along with new devices have allowed for the inclusion of data that are specific to the individual, including their genetics, the environment in which they live, and real-time sensing of patient data. These allow for the move from general clinical trials to individual trials (called *N-of-1 trials*). Advances in genetic testing and genome sequencing have greatly helped to move the field.
Chapter 1 The Healthcare Delivery System

The following case illustrates the promise of personalized medicine (McMullan, 2015):

In 2005 Stephanie Haney, now 45, had a pain on her right side that wouldn’t go away. It hurt when she coughed or sneezed. She was pregnant, so she didn’t investigate the cause, assuming perhaps she’d broken a rib. Two years later, she was diagnosed with stage 4 lung cancer. After undergoing chemotherapy, Haney began taking Tarceva (erlotinib) in 2008. But three years later, the drug was no longer keeping the tumors at bay. Prompted by friends and an insistent doctor, she had genetic testing on her tumors, which showed they were ALK (anaplastic lymphoma kinase) positive. This gave her doctor a major clue as to which drugs were most likely to work (or not). Haney was able to start taking Xalkori (crizotinib), designed specifically for ALK-positive lung cancer tumors. She joined a clinical trial for Xalkori in Philadelphia, two and a half hours away. Three years later, her tumors were barely visible.

In order for personalized medicine to be fully successful, considerable advances need to be made in the EHR, since there will be massive amounts of data that will need to be managed and analyzed. Further, there are still many issues to be worked through, including privacy and data ownership. Finally, it will require the coordination of efforts across providers to collect and share data.

QUESTIONS AND LEARNING ACTIVITIES

1. Briefly review the state of healthcare in any country or region in the 1800s and trace its history to present day. Consider, for example, what has happened with medical schools, hospitals, health insurance, pharmaceuticals, and medical equipment over the past 200+ years.

2. What are some of the most common reasons for accessing a physician in any country or region?

3. What are some of the most common reasons for accessing a physician in another country (i.e., what is referred to as “medical tourism”)?

4. Compare healthcare delivery systems between two countries considering factors such as healthcare quality, access, efficiency, and equity.

5. Investigate the congruence between different healthcare ranking systems, such as those used by the World Health Organization, the Commonwealth Fund, or others.

6. Map relationships between stakeholders in the healthcare system and identify points of conflict.
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